AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 170

OFFERED BY MR. ISSA OF CALIFORNIA

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Protect and Grow
- 3 American Jobs Act".
- 4 SEC. 2. PROHIBITION ON DISPLACEMENT OF UNITED
- 5 STATES WORKERS.
- 6 Section 212(n)(1) of the Immigration and Nationality
- 7 Act (8 U.S.C. 1182(n)(1)) is amended—
- 8 (1) in subparagraph (E)—
- 9 (A) in clause (i), by striking "within the 10 period beginning 90 days before and ending 90 11 days after the date of filing of any visa petition 12 supported by the application." and inserting 13 "during the period beginning 90 days before the 14 date of filing of any visa petition supported by 15 the application and ending on the last day of 16 the employer's employment of any alien as an

H-1B nonimmigrant pursuant to such visa peti-

17

1	tion or any extension of such visa petition.";
2	and
3	(B) in clause (ii), by striking the last sen-
4	tence; and
5	(2) by amending subparagraph (F) to read as
6	follows:
7	"(F)(i) Except as provided in clause (ii), in the
8	case of an application described in subparagraph
9	(E)(ii), the employer will not place the non-
10	immigrant with another employer (regardless of
11	whether or not such other employer is an H–1B-de-
12	pendent employer) where—
13	"(I) the nonimmigrant performs duties, in
14	whole or in part, at one or more worksites—
15	"(aa) owned, operated, or controlled
16	by such other employer; or
17	"(bb) physically located within, adja-
18	cent to, or in close proximity to, a worksite
19	described in item (aa) for the purpose of
20	avoiding the requirements of this subpara-
21	graph; and
22	"(II) there are indicia of an employment
23	relationship between the nonimmigrant and
24	such other employer.

1	"(ii) Clause (i) shall not apply if the em-
2	ployer—
3	"(I) has received written assurance from
4	the other employer that, during the period be-
5	ginning 90 days before the date of the place-
6	ment of the nonimmigrant with the other em-
7	ployer and ending at the conclusion of such
8	placement, the other employer—
9	"(aa) has not and does not intend to
10	displace a United States worker employed
11	by the other employer; and
12	"(bb) will inform the employer with-
13	out delay if the other employer displaces a
14	United States worker employed by the
15	other employer during such period;
16	"(II) will, if it learns that the other em-
17	ployer has displaced a United States worker
18	employed by the other employer during the pe-
19	riod specified in subclause (I), without delay—
20	"(aa) inform the Secretary of such
21	displacement;
22	"(bb) cease the placement with the
23	other employer of the nonimmigrant and
24	other H-1B nonimmigrants employed by
25	the employer in jobs that are essentially

1	the equivalent of the job for which the H-
2	1B nonimmigrant was sought (as described
3	in paragraph (4)(B)); and
4	"(cc) cease the performance of any
5	services for the benefit of the other em-
6	ployer by the nonimmigrant and other H-
7	1B nonimmigrants employed by the em-
8	ployer in jobs that are essentially the
9	equivalent of the job for which the H-1B
10	nonimmigrant was sought (as described in
11	paragraph (4)(B)); and
12	"(III) has received written assurance from
13	the other employer that the other employer will
14	provide the Secretary with such reasonable in-
15	formation as the Secretary may request to carry
16	out investigations pursuant to subparagraphs
17	(A) and (F) of paragraph (2) regarding the em-
18	ployer.".
19	SEC. 3. REQUIRED RECRUITMENT OF UNITED STATES
20	WORKERS.
21	Section 212(n)(1)(G)(i) of the Immigration and Na-
22	tionality Act (8 U.S.C. 1182(n)(1)(G)(i)) is amended—
23	(1) in subclause (I), by striking "and" at the
24	end:

1	(2) in subclause (II), by striking the period at
2	the end and inserting "; and; and
3	(3) by adding at the end the following:
4	"(III) has submitted with the application a
5	report summarizing recruitment efforts made,
6	including—
7	"(aa) the good faith steps taken to re-
8	cruit United States workers under sub-
9	clause (I);
10	"(bb) the number of United States
11	workers who applied for the job;
12	"(cc) the number of such workers who
13	were offered the job and, if so, whether the
14	workers accepted the offers; and
15	"(dd) for each worker under item (bb)
16	who was not offered the job, the reason
17	why the job was not offered.".
18	SEC. 4. REQUIRED WAGES.
19	Section 212(n)(1)(A)(i) of the Immigration and Na-
20	tionality Act (8 U.S.C. 1182(n)(1)(A)(i)) is amended—
21	(1) by striking ", or" at the end of subclause
22	(I) and inserting a semicolon;
23	(2) by striking the comma at the end of sub-
24	clause (II) and inserting "; or";
25	(3) in the matter following subclause (II)—

1	(A) by striking "greater," and inserting
2	"greatest,"; and
3	(B) by striking ", and" at the end and in-
4	serting "; and; and
5	(4) by inserting after subclause (II) the fol-
6	lowing:
7	"(III) the mean wage level for the oc-
8	cupational classification in the area of em-
9	ployment, but only in the case of an H-1B-
10	dependent employer (as defined in para-
11	graph (3)(A)) that places an H-1B non-
12	immigrant with another employer in a situ-
13	ation described in subparagraph
14	(F)(i)(I);".
15	SEC. 5. ENFORCEMENT.
16	(a) Failure to Meet Conditions.—Section
17	212(n)(2) of the Immigration and Nationality Act (8
18	U.S.C. 1182(n)(2)) is amended—
19	(1) in subparagraph (C)(iii), in the matter pre-
20	ceding subclause (I), by striking "within the period
21	beginning 90 days before and ending 90 days after
22	the date of filing of any visa petition supported by
23	the application—" and inserting "during the period
24	beginning 90 days before the date of filing of any
25	visa petition supported by the application and end-

1	ing on the last day of the employer's employment of
2	any alien as an H-1B nonimmigrant pursuant to
3	such visa petition or any extension of such visa peti-
4	tion, or during the period beginning 90 days before
5	the date of the placement and ending at the conclu-
6	sion of such placement, but only in the case of an
7	H-1B-dependent employer (as defined in paragraph
8	(3)(A)) that places an H-1B nonimmigrant with an-
9	other employer in a situation described in paragraph
10	(1)(F) and the H-1B-dependent employer has not
11	complied with the requirements of paragraph
12	(1)(F)(ii)—'';
13	(2) in subparagraph (E)—
14	(A) by striking "a nonexempt" and insert-
15	ing "an"; and
16	(B) by striking "(1); except that" and all
17	that follows through the period at the end and
18	inserting "(1)."; and
19	(3) in subparagraph (F)—
20	(A) by striking "(F)" and inserting
21	"(F)(i)";
22	(B) by striking the last sentence; and
23	(C) by adding at the end the following:
24	"(ii) The Secretary may—

1	"(I) on a case-by-case basis, subject an H-1B-
2	dependent employer to random investigations; and
3	"(II) shall conduct investigations of at least 5
4	percent of H-1B-dependent employers annually.
5	"(iii) The authority of the Secretary under this sub-
6	paragraph shall not be construed to be subject to, or lim-
7	ited by, the requirements of subparagraph (A).".
8	(b) FEE TO ENSURE EFFECTIVE ENFORCEMENT OF
9	THE H-1B PROGRAM.—
10	(1) Imposition of fee.—Section 214(c) of the
11	Immigration and Nationality Act (8 U.S.C. 1184(c))
12	is amended by adding at the end the following:
13	"(15)(A) In addition to any other fees authorized by
14	law, the Secretary of Homeland Security shall impose a
15	fee to ensure effective enforcement on an H-1B-dependent
16	employer (as defined in section 212(n)(3)(A)) filing a peti-
17	tion under paragraph (1)—
18	"(i) initially to grant an alien nonimmigrant
19	status described in section $101(a)(15)(H)(i)(b)$; or
20	"(ii) to obtain authorization for an alien having
21	such status to change employers.
22	"(B) The initial amount of the fee imposed under
23	subparagraph (A) shall be \$495. The Secretary of Labor
24	periodically may recommend to the Secretary of Homeland
25	Security that such fee be adjusted as necessary to ensure

- 1 recovery of the full costs of carrying out the enforcement2 programs and activities described in section
- 3 212(n)(2)(F)(ii), and the Secretary of Homeland Security
- 4 by rule (under section 553 of title 5, United States Code)
- 5 may adjust the fee pursuant to such recommendation.
- 6 "(C) The fee imposed under subparagraph (A) shall
- 7 only apply to principal aliens and not to the spouses or
- 8 children who are accompanying or following to join such
- 9 principal aliens.
- 10 "(D) Fees collected under this paragraph shall be de-
- 11 posited in the Treasury in accordance with section
- 12 286(w).".
- 13 (2) Establishment of account; use of
- 14 FEES.—Section 286 of the Immigration and Nation-
- ality Act (8 U.S.C. 1356) is amended by adding at
- the end the following:
- 17 "(w) Fee to Ensure Effective Enforcement
- 18 OF THE H-1B PROGRAM ACCOUNT.—
- 19 "(1) IN GENERAL.—There is established in the
- 20 general fund of the Treasury a separate account,
- 21 which shall be known as the 'Fee to Ensure Effec-
- tive Enforcement of the H-1B Program Account'.
- Notwithstanding any other provision of law, there
- shall be deposited as offsetting receipts into the ac-
- count all fees collected under section 214(c)(15).

1	"(2) Use of fees.—Amounts deposited into
2	the Fee to Ensure Effective Enforcement of the H-
3	1B Program Account shall remain available to the
4	Secretary of Labor until expended for enforcement
5	programs and activities described in section
6	212(n)(2)(F)(ii).".
7	SEC. 6. H-1B DEPENDENT EMPLOYER DEFINED.
8	Section 212(n)(3)(A)(iii)(II) of the Immigration and
9	Nationality Act (8 U.S.C. 1182(n)(3)(A)(iii)(II)) is
10	amended by striking "15" and inserting "20".
11	SEC. 7. EXEMPT H-1B NONIMMIGRANT DEFINED.
12	Section 212(n)(3)(B) of the Immigration and Nation-
13	ality Act (8 U.S.C. 1182(n)(3)(B)) is amended—
14	(1) by amending clause (i) to read as follows:
15	"(i) the term 'exempt H-1B nonimmigrant'
16	means an H–1B nonimmigrant who receives wages
17	(including cash bonuses and similar compensation)
18	at an annual rate equal to at least—
19	"(I) during the 1-year period beginning on
20	the date of the enactment of the Protect and
21	Grow American Jobs Act, the lesser of \$90,000
22	and the mean wage level for the occupational
23	classification in the area of employment; and
24	"(II) after such 1-year period, the lesser
25	of—

1	"(aa) \$135,000 (or any applicable ad-
2	justed amount under clause (iii)); and
3	"(bb) the greater of \$90,000 (or any
4	applicable adjusted amount under clause
5	(iii)) and the mean wage level for the occu-
6	pational classification in the area of em-
7	ployment;";
8	(2) in clause (ii), by striking the period at the
9	end and inserting "; and"; and
10	(3) by adding at the end the following:
11	"(iii) the dollar amounts described
12	clause (i)(II) (as of the last increase to
13	such amount) shall be increased, effective
14	for the third fiscal year that begins after
15	the date of the enactment of this clause
16	and for every third fiscal year thereafter,
17	by the percentage (if any) by which the
18	Consumer Price Index for the month of
19	June preceding the date on which such in-
20	crease takes effect exceeds the Consumer
21	Price Index for the same month of the
22	third preceding calendar year.".
23	SEC. 8. REPORT ON H-1B-DEPENDENT EMPLOYERS.
24	(a) IN GENERAL.—The Secretary of Labor and the
25	Secretary of Homeland Security annually shall publish a

joint report on the use of the H-1B program by employers that are H-1B-dependent employers. The report shall include information on the following: 3 4 (1) Each H-1B-dependent-employer that filed 5 an application under section 212(n)(1) of such Act 6 (8 U.S.C. 1182(n)(1)).7 (2) The occupational classifications and re-8 quired wages listed in such applications. 9 (3) The worksites at which the nonimmigrants 10 sought in such applications were to be employed or 11 placed. 12 (4) Each investigation conducted pursuant to 13 212(n)(2)(A) of section such Act U.S.C. (8 14 1182(n)(2)(A)) regarding an H-1B-dependent em-15 ployer and the outcomes of such investigations. 16 (5) Each investigation conducted pursuant to 17 section 212(n)(2)(F)(ii) of such Act, as added by 18 section 5(a)(3) of this Act, and the outcomes of such 19 investigations. 20 (b) Definition.—For purposes of subsection (a), 21 the term "H-1B-dependent employer" has the meaning given such term in section 212(n)(3)(A) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(A)).

1 SEC. 9. EFFECTIVE DATE.

- 2 (a) IN GENERAL.—The amendments made by sec-
- 3 tions 2 through 7 of this Act shall take effect on the date
- 4 of the enactment of this Act and shall apply with respect
- 5 to applications filed pursuant to section 212(n)(1) of the
- 6 Immigration and Nationality Act (8 U.S.C. 1182(n)(1))
- 7 on or after such date.
- 8 (b) Exception.—The fee imposed under section
- 9 214(c)(15) of the Immigration and Nationality Act (8
- 10 U.S.C. 1184(c)(15)), as added by section 5(b) of this Act,
- 11 shall apply to petitions filed under section 214(c)(1) of
- 12 the Immigration and Nationality Act (8 U.S.C.
- 13 1184(c)(1)) on or after the date that is 90 days after the
- 14 date of the enactment of this Act.

Amend the title so as to read: "A bill to amend the Immigration and Nationality Act to modify certain requirements for employment of H–1B nonimmigrants by H-1B-dependent employers to ensure the protection of the workforce in the United States.".

